

**TEMPORARY SPECIAL COMMISSION**  
**on the protection of property and non-property**  
**rights of internally displaced persons and other**  
**persons affected by the armed aggression of the**  
**Russian Federation against Ukraine**

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March 20, 2025

**DECISION**

**On the activities of the Volyn Regional Military Administration, other military administrations and local self-government bodies of the Volyn region to meet the needs of internally displaced persons and the effectiveness of budgetary spending for these purposes**

The work plan of the Temporary Special Commission of the Verkhovna Rada of Ukraine on the Protection of Property and Non-Property Rights of Internally Displaced Persons and Other Persons Affected by the Armed Aggression of the Russian Federation against Ukraine (hereinafter - the Commission) provides for parliamentary control over the effectiveness of social protection measures for internally displaced persons (IDPs), the expediency and transparency of the use of budget funds, as well as compliance with current legislation when decisions are made by executive bodies and local self-government bodies in the field of ensuring the housing, social, medical, educational, and other needs of IDPs.

According to the response No. 1938/21/2-25 of 10.03.2025 from the Volyn Regional Military Administration to the Commission's request No. 04-82/5-2025/36896 of 14.02.2025, as of 1 March this year, 43.0 thousand internally displaced Ukrainians were registered in Volyn, including: children – 11 180; women – 25 727; men – 17 251; and persons of retirement age – 6 667.

Displaced Ukrainians have found shelter in all communities of the region, but mostly in cities: Lutsk – 14 645 people, Kovel – 4 009 people, Novovolynsk – 3 952 and Volodymyr – 2 714 people (34 %, 9%, 9% and 6% respectively).

According to local communities, the actual number of IDPs is lower than the Unified Information Database, as about 20 % of citizens, although they have changed their place of temporary residence (return to the abandoned permanent place of residence / re-settlement / travel abroad), have not been removed from the register for various reasons.

The Comprehensive Regional Programme of Support for Internally Displaced Persons in Volyn Region for 2024-2026, approved by the order of the Head of the Regional Military Administration dated 04.10.2023 No. 362 (hereinafter - the Comprehensive Programme), is in place in the region, which aims to ensure a comprehensive approach to the implementation of the principles of state policy at the

regional level in terms of comprehensively meeting the urgent and permanent needs of internally displaced citizens of Ukraine, including in the socio-economic sphere.

The Commission found that the measures of the Comprehensive Programme are not being implemented in full due to insufficient funding (*the regional budget for 2024 allocates only UAH 299 thousand for measures to support IDPs, namely evacuees due to martial law, and only UAH 320 thousand for 2025*), which makes it impossible to effectively meet the housing and other needs of IDPs.

In addition, support for IDPs living in Volyn is provided through the implementation of programmes that include measures to support IDPs and funds for their implementation, approved in twenty territorial communities of the region.

Currently, the Volyn region is home to 8 862 IDPs from among the elderly and persons with disabilities living in the territorial communities of the region: 1 640 persons with disabilities, 6 667 persons, 634 elderly persons with disabilities.

Social services to elderly people, people with disabilities and other categories of people in difficult life circumstances are provided by communal institutions of territorial communities in the region: 10 territorial centres of social services (provision of social services), 35 centres of social services, 5 psychoneurological residential institutions and Lutsk geriatric nursing home of regional communal property.

More than 20.0 thousand people receive social services, including 445 of internally displaced persons.

In 2024, 286 internally displaced persons, including the elderly and persons with disabilities, applied to social service providers in 25 territorial communities and are receiving social services.

In the Volyn region, the list of temporary accommodation centres for IDPs was approved, which includes 18 facilities with 977 beds (orders of the regional military administration of 31 October 2023 No. 462, 12 January 2024 No. 13 and 02 September 2024 No. 361).

Temporary accommodation centres were established in the communities of Lutsk district (Berestechkivska, Horokhivska, Horodyschenska, Lutska, Olytska, Rozhyshchenska and Tsumanska), Kovel district (Holobska, Lukivska and Liubomlska), Volodymyr district (Volodymyrska and Novovolynska).

18 territorial communities are working to create a housing fund for temporary accommodation of IDPs.

To address the housing problems of IDPs in the Volyn Region, NEFCO is implementing projects to build/reconstruct housing for IDPs in Lutsk, Kivertsi, Kovel and Novovolynsk communities with the support of NEFCO.

For example, in the village of Trostyanets of the Kivertsi community, an old building of a boarding house for IDPs was reconstructed with support. The building is designed for 70 residents (18 apartments). The Kovel City Council implemented the investment project 'Reconstruction of a two-storey administrative building and an educational and household building into multi-apartment residential buildings', which resulted in 24 apartments with a total area of 870.8 square metres. The housing was provided to 76 IDPs from Donetsk, Luhansk, Zaporizhzhia and Kherson regions. In addition, due to the signing of a grant agreement between the European Commission and Kovel City Council under the EU project 'Housing for Internally Displaced

Persons and Recovery of Liberated Cities in Ukraine’, a 72-apartment building for IDPs is under construction. The Novovolynsk city territorial community is building housing for IDPs in the framework of the project ‘Housing for Internally Displaced Persons and Reconstruction of Liberated Cities in Ukraine’ during 2023-2025 (grant amount: EUR 7.1 million) with co-financing from the local budget.

In pursuance of paragraphs 2 and 3 of the Commission's decision of 9 February 2024 *"On the status of implementation by the regional, Kyiv city military (state) administrations, local self-government bodies of the Operational Action Plan for the implementation in 2023-2025 of the Strategy of the State Policy on Internal Displacement for the period up to 2025, approved by the Cabinet of Ministers of Ukraine on 07 April 2023 No. 312-p"*, the Volyn RMA analysed information on the list of real estate objects that can be transferred to the housing fund, subject to the involvement of international Based on the data provided by rayon state administrations, the communities of the region have about 100 premises (manor houses, schools, rural health posts and administrative buildings), but almost all buildings need repair.

In March 2025, the State Property Fund of Ukraine provided information on certain immovable state property (348 objects) for the use of this property for IDPs located within the region. At the same time, only two properties were identified as potentially suitable for IDPs.

According to the information provided by the Head of the Volyn RMA during the meeting, he introduced the practice of holding monthly online meetings on the protection of the rights of internally displaced persons with the personal participation of the Head of Administration and distributing an invitation through the relevant IDP Councils to all internally displaced persons in the region with the opportunity to ask questions and receive answers directly from the Head.

At the meeting, the Commission heard from representatives of the Ministry of Foreign Affairs of Ukraine and the State Border Guard Service of Ukraine on the functioning of the Mokransky-Domanove pedestrian crossing point, which is used to return Ukrainian citizens from the temporarily occupied territories of Ukraine, the zone of active hostilities, Belarus and the Russian Federation. The article identifies the need to simplify the procedures for letting Ukrainians return home and processing the relevant documents for return, especially for young people.

Among other things, the MPs of Ukraine - members of the Commission - also discussed the availability of up-to-date information on the official website of the Volyn Regional Military Administration and local governments on support measures and services for IDPs, the feasibility of introducing a position of a specialised deputy head of each 4 regional military state administration for the protection of the rights of IDPs and other victims of Russian aggression.

Following consideration of this issue at an offsite meeting in Lutsk, the Commission **d e c i d e d**:

1. To take note of the information of the Volyn Regional Military Administration, other military administrations and local self-government bodies of the Volyn region.

2. To propose to the Volyn Regional Military Administration:

1) to ensure funding and further implementation of the measures of the Comprehensive Regional Programme for Support of Internally Displaced Persons in Volyn Region for 2024-2026, approved by the order of the Head of the Regional Military Administration of 04.10.2023 No. 362, and, based on the results of periodic assessment of the needs of internally displaced persons, to expand the list of social support measures to provide long-term solutions for the adaptation and integration of internally displaced persons, in particular in the field of housing, employment, educational, medical and social services, providing for a significant increase in the allocation of funds from the regional budget to address the problems of providing internally displaced persons with housing;

2) to strengthen the work on the formation of housing funds for temporary residence of internally displaced persons, to ensure the maintenance of records of citizens in need of temporary residence, to conduct an inventory of real estate and identify available premises that can be brought to a habitable condition, and to provide internally displaced persons with affordable housing, taking into account their needs, capacities and vulnerability criteria, including through public-private partnership mechanisms;

3) in order to improve living conditions and ensure the rights of internally displaced persons in the Volyn region, within a month to conduct a comprehensive monitoring of the temporary accommodation centres and other facilities housing internally displaced persons, namely: monitoring the condition, arrangement, number of residents and free beds in temporary accommodation centres and other facilities housing internally displaced persons who are not included in the list of the temporary accommodation centres for IDPs in accordance with the Resolution of the Cabinet of Ministers of Ukraine No. 930 of 1 September 2023, and to inform the Commission on:

- the current state of the facilities, including living conditions, safety, access to medical, educational and social services;

- the number of residents of the temporary accommodation centres and available free beds for planning the accommodation of new internally displaced persons;

- the need to modernise and equip the relevant facilities to bring them into compliance with the requirements of the Procedure for the functioning of the temporary accommodation centres of internally displaced persons, approved by Resolution of the Cabinet of Ministers of Ukraine No. 930 of 1 September 2023;

- the state of compliance with the requirements of paragraph 7 of the Procedure for the functioning of temporary accommodation centres for internally displaced persons, approved by the Cabinet of Ministers of Ukraine on 1 September 2023, No. 930, regarding the conclusion of agreements on the use of premises with residents of the temporary accommodation centres;

- the state of arrangement of the temporary accommodation centres and other facilities where internally displaced persons are accommodated, their compliance with the requirements of DBN B.2.2-40:2018 *"Inclusiveness of Buildings and Structures. Basic Provisions"*, measures taken to equip common areas, sanitary and hygienic

facilities and rooms with beds for persons with disabilities and other low-mobility groups;

4) based on the results of the monitoring carried out in accordance with clause 2.3 of this Commission decision, by 30 April 2025, to develop a set of measures to improve living conditions at the temporary accommodation centres and other facilities housing internally displaced persons, which will include:

- improving access to healthcare, education and social services;
- legal support and informing internally displaced persons about their rights and obligations;

- regular monitoring and reporting on the condition of these facilities;
- resettlement of internally displaced persons in other temporary accommodation centres that meet the requirements of the Procedure for the functioning of temporary accommodation centres for internally displaced persons, approved by the Resolution of the Cabinet of Ministers of Ukraine No. 930 of 1 September 2023, or provision of housing from temporary accommodation funds or from the social housing fund;

- concluding agreements for the use of premises with all residents of the temporary accommodation centres and other facilities for the accommodation of internally displaced persons that are not included in the list of the temporary accommodation centres in accordance with Resolution of the Cabinet of Ministers of Ukraine No. 930 of 1 September 2023;

- measures to bring temporary accommodation centres and other facilities to housing internally displaced persons in line with the requirements of DBN B.2.2-40:2018 *"Inclusiveness of Buildings and Structures. Main provisions"*;

5) to identify a reserve of temporary accommodation to accommodate evacuated internally displaced persons, including during mandatory evacuation, and communicate this information to the military administrations of the regions from which the evacuation is carried out;

6) to develop and implement credit and investment programmes, including those that provide for reimbursement of interest and principal payments on housing loans from the regional budget, for internally displaced persons living in the Volyn region;

7) to ensure the publication and regular updating of relevant information on the official website of the Volyn Regional State Administration regarding support measures and services for internally displaced persons, temporary accommodation facilities, their location, number of available centres, condition of facilities, accessibility for persons with disabilities and persons with reduced mobility, including through the publication of an interactive map of temporary accommodation facilities; temporary accommodation and social housing, and the uninterrupted operation of a call centre for the accommodation of evacuees, as well as information on the conditions and procedure for participation in the pilot project for subsidised housing for internally displaced persons in accordance with Resolution No. 1225 of the Cabinet of Ministers of Ukraine of 25 October 2024;

8) to strengthen the information of internally displaced persons on the procedure and conditions for registering citizens in need of housing for temporary

residence in accordance with the Resolution of the Cabinet of Ministers of Ukraine of 29 April 2022 No. 495, as well as on the provision of rental subsidies in accordance with the Resolution of the Cabinet of Ministers of Ukraine of 25 October 2024 No. 1225;

9) to take urgent measures to bring the dormitory of Volodymyrs'kyy Pedahohichnyy Fakhovyy Koledzh Imeni Ahatanhela Kryms'koho of the Volyn Regional Council, the dormitory of the Rozhyshche Vocational College of the Lviv National University of Veterinary Medicine and Biotechnology named after S.Z. Gzhytskyi, the temporary accommodation centres at the Adrenalin City entertainment centre, and the temporary accommodation centres in the village of Bashlyky, Lutsk district.

3. To address the territorial communities of the Volyn Region with a proposal:

1) to use credit, leasing programmes, lease with the right to purchase and other mechanisms to provide housing for internally displaced persons;

2) to strengthen the information of internally displaced persons about available support measures and programmes by creating (improving) the relevant section on official websites;

3) to increase local budget expenditures on housing for internally displaced persons in the current year.

4. To address the Prime Minister of Ukraine with a proposal to consider introducing the position of a specialised deputy head of each regional military state administration for the protection of the rights of internally displaced persons and other persons affected by the armed aggression of the Russian Federation against Ukraine.

5. Noting the positive experience of holding monthly online meetings on the protection of the rights of internally displaced persons with the personal participation of the Head of the Volyn Regional Military District Administration and the distribution of invitations through the relevant IDP Councils to all internally displaced persons in the region with the opportunity to ask questions and receive answers directly from the Head of the Regional Military District Administration, to address the Prime Minister of Ukraine with a proposal to instruct the heads of regional (Kyiv city) military (state) administrations to extend this experience to all regions of Ukraine, providing for such meetings with internally displaced persons in a mixed format (offline and online).

6. To appeal to the Prime Minister of Ukraine with a proposal to consider the issue of developing amendments to the legislation based on the results of the implementation of the pilot project on the issuance of identity cards for return to Ukraine, approved by the Resolution of the Cabinet of Ministers of Ukraine No. 1201 of 21 October 2022, and to ensure the issuance of identity cards for return to Ukraine to citizens of Ukraine, as well as persons recognised by Ukraine as stateless persons, or stateless persons permanently residing in Ukraine, including citizens who reached the age of majority during the temporary occupation, and to simplify the procedure for entry into the territory controlled by the Government of Ukraine for young people leaving the temporarily occupied territories, Russia and Belarus who do not have Ukrainian documents (Ukrainian passports).

7. The Commission's decision to be sent to the Prime Minister of Ukraine and the Head of the Volyn Regional Military Administration for an appropriate response, to be sent to the territorial communities of the Volyn region and to inform the Commission of the results of the implementation of this decision.

**Chairman of the Commission**

**P. Frolov**

**Secretary of the Commission**

**S. Velmozhnyi**