

ONE YEAR OF ACTIVITY

of the Temporary Special Commission of the
Verkhovna Rada of Ukraine on the Protection of
Property and Non-Property Rights of Internally
Displaced Persons and Other Persons Affected
by the Armed Aggression of the Russian
Federation against Ukraine



Kyiv 2024

FOREWORD



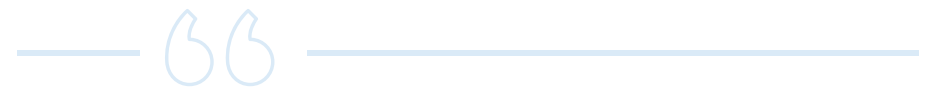
As of the end of 2024, more than 4.6 million people remain internally displaced. Another 6 million are outside Ukraine as asylum seekers. More than 4 million Ukrainians have lost their homes. Such is the terrible statistics for the affected population of Ukraine, referring to human destinies, tears and suffering. Our Commission has been taking care of the protection of their rights for almost a year. Support for these people at the level of required legislative changes, effective parliamentary oversight, development of solutions for integration, adaptation, evacuation and other components of IDP protection have been and should remain in the focus of activity and on the list of priorities not only of the Commission but also of the entire Parliament. The interests of the affected population are the highest value in our work.

Pavlo Frolov,
MP of Ukraine,
Head of the Commission



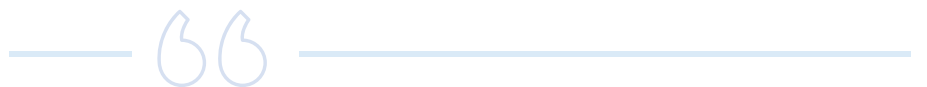
Support for millions of internally displaced persons who have lost their homes, jobs, and often loved ones as a result of the aggressor's actions is a special role of the Temporary Special Commission, which is aimed at addressing the problematic issues faced by our citizens.

Mykola Velychkovych,
MP of Ukraine,
Deputy Head of the Commission



One of the Parliament's most important tasks is to provide housing, jobs and development opportunities for internally displaced persons and those affected by the Russian aggression. It was for this purpose that the parliamentary TSC was established: to protect those affected by the war and to give them faith and a clear understanding that the state supports them and is doing everything to ensure citizens' future.

Serhii Velmozhnyi,
MP of Ukraine,
Secretary of the Commission



The Temporary Special Commission for Protecting IDPs – this is real help to internally displaced persons. We saw their problems with our own eyes while traveling around the country, we heard about their hardships with our own ears, so the TSC became the voice of the forced internal migrants. We develop and defend solutions and draft laws that IDPs are really waiting for.

Maksym Tkachenko,
MP of Ukraine,
Head of the Commission's
Working Group on Providing
Housing for Internally Displaced Persons

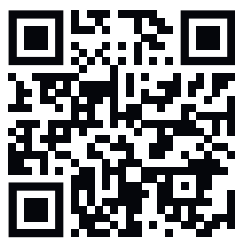


The Temporary Special Commission of the Verkhovna Rada of Ukraine on the Protection of Property and Non-Property Rights of Internally Displaced Persons and Other Persons Affected by the Armed Aggression of the Russian Federation against Ukraine (below, the Commission) was established in accordance with Verkhovna Rada of Ukraine Resolution No. 3535-IX dated December 21, 2023 “On the Establishment of the Temporary Special Commission of the Verkhovna Rada of Ukraine on the Protection of Property and Non-Property Rights of Internally Displaced Persons and Other Persons Affected by the Armed Aggression of the Russian Federation against Ukraine.”

The Commission consists of 15 members:

- **Frolov, Pavlo Valeriiovych**, Head of the Commission
deputy faction of THE POLITICAL PARTY “SERVANT OF THE PEOPLE”
- **Velychkovych, Mykola Romanovych**, Deputy Head of the Commission
deputy faction of THE POLITICAL PARTY “EUROPEAN SOLIDARITY”
- **Arseniuk, Oleh Oleksiiovych**
deputy faction of THE POLITICAL PARTY “SERVANT OF THE PEOPLE”
- **Velmozhnyi, Serhii Anatoliiovych**
deputy group “DOVIRA”
- **Voitsekhivskiy, Vitalii Oleksandrovych**
deputy faction of THE POLITICAL PARTY “SERVANT OF THE PEOPLE”
- **Volynets, Mykhailo Yakovych**
deputy faction of THE POLITICAL PARTY “ALL-UKRAINIAN ASSOCIATION ‘BATKIVSHCHYNA’”
- **Horbenko, Ruslan Oleksandrovych**
deputy faction of THE POLITICAL PARTY “SERVANT OF THE PEOPLE”
- **Kozyr, Serhii Viacheslavovych**
deputy faction of THE POLITICAL PARTY “SERVANT OF THE PEOPLE”
- **Hryb, Viktoriia Oleksandrivna**
unaffiliated
- **Nekliudov, Vladlen Mykhailovych**
deputy faction of THE POLITICAL PARTY “SERVANT OF THE PEOPLE”
- **Pavlish, Pavlo Vasyliiovych**
deputy faction of THE POLITICAL PARTY “SERVANT OF THE PEOPLE”
- **Svitlychna, Yuliia Oleksandrivna**
unaffiliated
- **Tkachenko, Maksym Mykolaiovych**
deputy faction of THE POLITICAL PARTY “SERVANT OF THE PEOPLE”
- **Yurchenko, Oleksandr Mykolaiovych**
deputy group “RESTORATION OF UKRAINE”
- **Pankovska, Mariia Viktorivna**, Head of the Commission’s Secretariat

Detailed information about the Commission's activities is available on the Commission's official website.



www.rada.gov.ua/tsk/tsc_idps



In accordance with its main tasks, the Commission has structured its activities along the following main lines:

- resolving housing issues for internally displaced persons and other persons affected by the armed aggression of the Russian Federation against Ukraine;
- providing financial assistance to IDPs and other persons affected by the armed aggression of the Russian Federation against Ukraine;
- compensation for damage and losses and assistance in reparation payments;
- measures of parliamentary oversight of the activities of executive bodies.

The Commission held

21 meetings **5** of which were held offsite

The Commission considered

63 subject-matter issues

Organized

3 public events

KEY RESULTS OF THE COMMISSION'S ACTIVITIES

- 1 **Adoption of the Law of Ukraine “On Amending Certain Laws of Ukraine Regarding the Priority Right of Certain Categories of Internally Displaced Persons to Receive Compensation for Destroyed Real Estate” (No. 4114-IX), initiated by the Commission.**

The Law defines the priority right of internally displaced persons to receive compensation for destroyed housing under the eRestoration program.

It allows directing the remaining funds of the State Budget of Ukraine for 2024 in the amount of about **UAH 15 billion** to pay compensation to about **10,000** IDP families and to **triple** the number of families that received new homes to replace those destroyed by the Russian aggression.

- 2 **Adoption of the Law of Ukraine "On Amending Certain Laws of Ukraine to Ensure the Housing Rights of Internally Displaced Persons" (No. 4080-IX), initiated by the Commission.**

This Law provides for the inspection of all real estate objects in which IDPs may live and for the creation of an **Information and Analytical System** of Real Estate Objects in the form of a **public interactive map** where information will be available on the technical condition of an object, its photo, number of residential places, and amount of potential investments for bringing it into a condition suitable for living.

Internally displaced persons will be able to choose the object in which they would like to live, while state and local government bodies will communicate with international partners to attract the necessary resources for carrying out the necessary repairs and putting the object into operation.

- 3 **Due to legislative proposals from members of the Commission, UAH 5 billion were added to the amount of financial support for IDPs and other affected persons provided for in the State Budget of Ukraine for 2025, namely:**

+ **UAH 1 billion** – for housing assistance payments to internally displaced persons,

+ **UAH 4 billion** – for compensation for damaged or destroyed real estate under the eRestoration program.

- 4 **Development, together with the expert community, of a new version of the Law of Ukraine "On Ensuring the Rights and Freedoms of Internally Displaced Persons" (registr. No. 12301, dated December 11, 2024; available at www.itd.rada.gov.ua/billInfo/Bills/Card/45414)**

The draft law is an important step in building a state policy that meets modern challenges. It not only ensures the protection of the rights of internally displaced persons, but also promotes their integration and creates conditions for the restoration of life in the new realities.

- 5 The Commission's initiative to determine the volume of destroyed housing in the temporarily occupied territories of Ukraine and housing to which Ukrainians were deprived of access by the invaders, in order to determine the approximate financial resources for providing compensation for these objects.

Moreover, the Commission has developed and submitted another 3 draft laws for consideration by the Verkhovna Rada of Ukraine:

- Draft Law of Ukraine “On Amending the Law of Ukraine ‘On Ensuring the Rights and Freedoms of Internally Displaced Persons’” regarding the payment of housing allowance, taking into account the assessment of an internally displaced person’s needs and degree of integration at the place of actual residence (registr. **No. 10382, dated December 28, 2023**; available at www.itd.rada.gov.ua/billInfo/Bills/Card/43458);
- Draft Law “On Amending Part One of Article 90 of the Budget Code of Ukraine on Financing Military Lyceums and Lyceums with Enhanced Military Physical Training (registr. **No. 12272, dated December 02, 2024**; available at www.itd.rada.gov.ua/billInfo/Bills/Card/45328);
- Draft Law of Ukraine “On Amending Article 5 of the Law of Ukraine ‘On the Status of Mountain Settlements in Ukraine’ Regarding the Protection of the Rights of Internally Displaced Persons” (registr. **No. 12300 dated December 11, 2024**; available at www.itd.rada.gov.ua/billInfo/Bills/Card/45416).

During the year of its activity, the Commission, with the support of the USAID “Rada: The Next Generation” Program, organized 3 public events:

- **Parliamentary-Municipal Forum-Dialogue “Housing for Internally Displaced Persons,”** May 15-17, 2024, in the village of Turya Pasika, Zakarpattia oblast;
- **Conference “Cash Assistance to Internally Displaced Persons,”** June 17, 2024, in Kyiv;
- **Parliamentary-Public Forum-Dialogue “Strengthening the Protection of the Rights of IDPs,”** October 21-23, 2024, in Khmelnytskyi.

The main purpose of holding the public events was to work out solutions taking into account the interests of all stakeholders as well as having regard to the local context, the identified difficulties and problems.

Parliamentary-Municipal Forum-Dialogue "Housing for Internally Displaced Persons"

May 15-17, 2024, v. Turya Pasika, Zakarpattia oblast



Participants in the event: Representatives of executive authorities, local self-government, civil society organizations, international organizations, IDP Councils. They included Iryna Vereshchuk (Vice Prime Minister – Minister of Reintegration of Temporarily Occupied Territories of Ukraine), Oksana Zholnovych (Minister of Social Policy of Ukraine), Nataliia Kozlovska (Deputy Minister of Development of Communities, Territories and Infrastructure of Ukraine), Nadiia Bihun (Deputy Minister of Economy of Ukraine), Viktor Mykyta (Head of the Zakarpattia Oblast State Administration – Head of the Oblast Military Administration), Serhii Komnatnyi (Regional Consultant of the United Nations Economic Commission for Europe), Ivan Slobodanyk (Executive Director of the All-Ukrainian Association of Communities) and others.

Forum panels:

- Updating legislation to provide housing for internally displaced persons;
- Dialogue with municipalities: issues of ensuring access to housing for internally displaced persons;
- Financial and credit mechanisms as a tool for implementing the right to housing for internally displaced persons;
- Implementation of housing projects by Ukraine's international partners.



The participants also visited temporary residences of IDPs in Zakarpattia oblast and a resilience center in Uzhhorod.



Key results of the Forum



Conference “Cash Assistance to Internally Displaced Persons”

June 17, 2024, Kyiv



Participants in the event: MPs of Ukraine, representatives of the Cabinet of Ministers, bodies of state power, international partners, nongovernmental organizations. They included Roksolana Pidlasa (MP of Ukraine, Head of the Verkhovna Rada Committee on Budget), Iryna Vereshchuk (Vice Prime Minister – Minister of Reintegration of the Temporarily Occupied Territories of Ukraine), Roman Yermolychev (Deputy Minister of Finance of Ukraine), Morten Enberg (Director of the USAID Program “RADA: Next Generation”), Marga Ledo (representative of the Co-Chair of the Ukraine Cash Working Group), Lukáš Voborský (Head of the PeReHID Team) and others.



Aims of the event: Bringing together different groups of stakeholders to discuss the current status and problems of cash assistance to internally displaced persons in Ukraine; involving stakeholders in the decision-making process; analyzing the impact of fiscal policy on IDPs; strengthening partnerships and coordination; promoting the alignment of international assistance and domestic fiscal policy in order to maximize the impact on support for internally displaced persons.



Results: The participants agreed upon the need for coordination, information exchange and other steps to increase the efficiency of provision of financial assistance from the state and international humanitarian organizations to internally displaced persons and other Ukrainians affected by the Russian aggression.

A Joint Statement was issued by Pavlo Frolov, Head of the Commission, and Marga Ledo, Co-Chair of the Ukraine Cash Working Group.

The Joint Statement was approved by the Commission (available via this link)



Parliamentary-Public Forum-Dialogue “Strengthening the Protection of the Rights of IDPs”

October 21-23, 2024, Khmelnytskyi



Participants in the event: MPs of Ukraine, representatives of central executive bodies, local self-government, civil society organizations, international organizations and the IDP Council. The participants included Uliana Tokareva (Deputy Minister of Social Policy of Ukraine), Yuliia Zhovtiak (State Employment Center Director), Vasyl Lutsyk (Head of the National Social Service of Ukraine), Vitalii Buzyl (Shepetivka City Mayor), Tetiana Nazarova (Deputy Head of the IDP Council under the Khmelnytskyi Raion State (Military) Administration) and others.

Forum panels:

- Challenges of the all-Ukrainian real estate inventory and creation of an interactive housing map for IDPs (Draft Law No. 11281);
- Development of the social services system for IDPs;
- Promoting employment of IDPs;
- New version of the Law of Ukraine “On Ensuring the Rights and Freedoms of Internally Displaced Persons and Strengthening the Influence of Internally Displaced Persons and IDP Councils on Decision-Making.”



Results: Based on the results of the discussions, the Commission adopted a decision "On Urgent Measures to Strengthen the Protection of the Rights of Internally Displaced Persons" at its meeting on October 23, 2024.

The decision is available via this link



Among other things, the Government was asked to ensure:

- the drafting and approval of the State Employment Policy with a special focus on the territories affected by the armed aggression of the Russian Federation against Ukraine as well as the affected population, including IDPs;
- the drafting and approval of the Strategy for the Development of the Social Services System in Ukraine and the Action Plan for its implementation, taking into account, in particular, the provisions of the new Law of Ukraine "On Social Services," best international practices, the RF's ongoing armed aggression against Ukraine and its consequences.



Such recommendations were based on analytical materials prepared by the Commission's Secretariat:

Report “Employment of Internally Displaced Persons”



Report “Access to Social Services for the Population Affected by the Armed Aggression of the Russian Federation”

The Commission approved Draft Law of Ukraine “On Ensuring the Rights and Freedoms of Internally Displaced Persons” (new version), which was presented at the forum. The document was sent to the Prime Minister of Ukraine with a request to forward it to the relevant central executive authorities as well as to the oblast and Kyiv city state (military) administrations, etc.

Upon finalization in accordance with the submitted proposals, the draft law was supported by the Commission and registered.

Available via this link





Analytical report on the implementation of the provisions of the current Law "On Ensuring the Rights and Freedoms of Internally Displaced Persons"

Available via this link



THE COMMISSION HELD 5 OFFSITE MEETINGS

June 14, 2024

The Commission held an offsite meeting in Dnipro



The Dnipropetrovsk Oblast Military Administration, the Luhansk Oblast Military Administration, the Donetsk Oblast Military Administration and other military administrations and local self-government bodies of the oblasts reported on meeting the needs of internally displaced persons and on the effectiveness of spending budget funds for these purposes.

As to oblasts where part of the territory is temporarily occupied or where hostilities are underway, special attention was paid to the need to organize the collection, assessment, analysis and generalization of information on the number of citizens of Ukraine whose housing was destroyed or damaged by the Russian aggression and the approximate amount of damage caused.

Decisions on the activities are available via this link





8–9 серпня 2024 року

The Commission held an offsite meeting in Odesa



The Commission heard reports by the Odessa Oblast Military Administration, the Kherson Oblast Military Administration, the Mykolaiv Oblast Military Administration and other military administrations and local self-government bodies of the oblasts on meeting the needs of internally displaced persons and on the effectiveness of spending budget funds for these purposes.

Decisions on the activities are available via this link



Based on the results of visits to temporary residences, it was recommended that the Odessa OMA strengthen its work regarding objects not meeting the criteria for the functioning of IDPs' temporary residences, which were visited by members of the Commission; these are located at 13, Stepova St., village of Fontanka, Odessa oblast, and 4, Uspenska St., Odesa.

The IDP Councils also reported on their activities at the meeting.

Based on the results of the discussion and taking into account the analytical report "Activities of the Councils on Internally Displaced Persons" prepared by the Secretariat of the Commission, it was recommended that the grounds for the activities of the IDP Councils be determined at the legislative level.

Already at the forum on October 22, 2024, the Commission presented the Concept of Legislative Regulation to Ensure the Influence of Internally Displaced Persons on Decision-Making at the National, Regional and Local Levels through the Councils on Internally Displaced Persons and the Associations of Internally Displaced Persons, which was subsequently approved by the Commission's decision and provided for further discussion.

Report “Activities of Councils on Internally Displaced Persons”



"Concept of Legislative Regulation of IDP Councils"



November 25, 2024

**The Commission visited the Pryiutiv settlement hromada,
Oleksandriia raion, Kirovohrad oblast**



The visit was related to a situation that may contain elements of a crime in view of possible embezzlement of budget funds in the amount of more than UAH 72 million by officials of the Lysychansk City Military Administration of Luhansk oblast during the purchase of a facility for temporary residence of IDPs in Kirovohrad oblast – the Druzhba Camp.

The pre-trial investigation into this matter is underway.

Under President of Ukraine Ordinance No. 97/2024-rp dated September 5, 2024, V. Shybik was dismissed as Head of the Lysychansk City Military Administration, Sievierodonetsk raion, Luhansk oblast.

During the visit, the members of the Commission ascertained that the situation with that facility had indeed improved.

Based on the results of the TSC's meeting, it was decided that:

- the Head of the Luhansk Oblast Military Administration be instructed to personally oversee the implementation of the program of support for internally displaced persons, in particular as regards spending budget funds on housing needs;
- the provisions of this program be revised to ensure cost-effectiveness and provide housing for a larger number of displaced persons.



The Commission considered a number of other issues; as a result:

- It was recommended that the Cabinet of Ministers of Ukraine revise the Operational Plan of Measures for the Implementation in 2023–2025 of the Strategy of State Policy on Internal Displacement until 2025, approved by Cabinet of Ministers of Ukraine Resolution No. 312-r dated April 7, 2023. Based on the results of the hearing on the status of implementation of the Strategy by Ministries and other central executive bodies, the Commission assessed the work of government structures on the implementation of the Strategy as insufficient. Some of the key measures were not implemented in the respective period. To date, no changes have been made to the Operational Plan of Measures.



State Policy Strategy on Internal Displacement until 2025



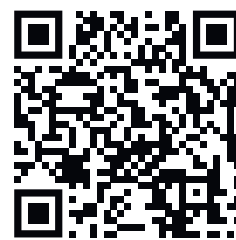
The Commission's decision is available via this link

- Due to the Commission's response, the deadline for submission of applications for housing assistance to internally displaced persons and provision of information on this procedure was extended.
- It was noted that in the face of a significant workload increase due to the forced displacement of about 6 million Ukrainians outside the country, Ukraine's foreign diplomatic institutions continued to properly perform their functions of protecting, supporting, and providing consular services to Ukrainian citizens abroad.

In this connection, the Commission also addressed the Prime Minister of Ukraine with a proposal to increase the number of consular officials in foreign diplomatic institutions of Ukraine – in countries with the largest number of displaced Ukrainians; to improve the mechanism for financing services of registration and production of passport documents; as well as to introduce digitalization and automation of consular services.



The Commission's decision is available via this link



The Commission's decision took into account the updated information from foreign diplomatic missions of Ukraine on the status and scope of support and consular services provided to Ukrainians residing in the EU Member States, the Schengen Area and the OSCE Member States (available via link) and the analytical note "Support for Ukrainians Staying Abroad due to the Armed Aggression of the Russian Federation against Ukraine" (available via link), prepared by the Secretariat of the Commission.



Updated information from diplomatic institutions on the status and scope of support and consular services provided to Ukrainians residing in the EU, the Schengen Area and the OSCE Member States

Analytical brief "Support for Ukrainians Staying Abroad due to the Armed Aggression of the Russian Federation against Ukraine"



- The provisions of Order No. 850 dated June 13, 2024 “On Approval of the Procedure and Conditions for Obtaining General Secondary Education in Municipal Institutions of General Secondary Education under Martial Law in Ukraine,” which posed risks for displaced institutions of general secondary education, were recognized as unacceptable.

The Commission emphasized the need for mandatory broad consultations, and also proposed:

- taking measures to ensure the continuity of the educational process in the temporarily occupied territories of Ukraine in accordance with Ukrainian standards, as well as the restoration of the Ukrainian education system in the deoccupied territories and the reintegration of the educational process participants;
- strengthening the Ministry of Education and Science of Ukraine to ensure the implementation of the right to education of children affected by Russia’s armed aggression against Ukraine, in particular internally displaced persons, children and young people living in temporarily occupied territories, deoccupied territories, etc.

The Commission’s decision is available via this link



PROMOTING THE PROTECTION OF THE AFFECTED POPULATION'S RIGHTS IN THE INTERNATIONAL ARENA

The Head of the Commission took part in a number of international events, where he drew the attention of international partners to the need to further support Ukraine and in particular the population affected by the RF's armed aggression.

Participation in the panel of the humanitarian Ukrainian-American Partnership Forum

January 29 – February 3, 2024, Washington, D.C. (USA)



As a speaker at one of the panels, P. Frolov, Head of the Commission, spoke about the problems of internally displaced persons and called for increased support, accelerated decisions on the confiscation of Russian assets, and the allocation of these funds for the restoration of Ukraine.

Participation in a meeting of the PACE Committee on Migration

May 29, 2024, Paris (France)

P. Frolov, Head of the Commission, spoke about the IDPs' extremely difficult situation, including as a result of the intensification of the RF's terrorist attacks on civilian objects in Kharkiv and Sumy oblasts, as well as about the steps being taken by Ukraine to protect the IDPs' basic rights. He called on colleagues both at the Assembly platform and in the national parliaments to continue mobilizing resources to support the affected Ukrainians.

Side event “Strengthening Support for Ukraine’s Displaced Persons” during the Annual Session of the OSCE PA

July 01, 2024, Bucharest (Romania)



During the side event, experts and MPs from different countries discussed how to strengthen support for internally displaced persons using both domestic initiatives and international assistance. The dialogue covered various mechanisms introduced by the Ukrainian Parliament since 2022. The discussion was aimed at formulating strategic decisions and policy recommendations to optimize support in the future, ensuring that the IDPs’ needs are met more effectively.

The event was organized by delegations from Ukraine, Romania, and Norway.

The Head of the Commission also participated in the sessions of the OSCE Parliamentary Assembly held in Vienna (Austria) and Dublin (Ireland), where he once again told the international audience about the challenges facing Ukrainian internally displaced persons and refugees.



The preliminary report of the Temporary Special Commission was considered and taken into account by the Verkhovna Rada of Ukraine through the adoption of a relevant Verkhovna Rada of Ukraine Resolution, No. 3921-IX dated August 21, 2024.

Available via this link



On December 11, 2024, the Commission approved the Report on the Work Done and sent it for registration to the Verkhovna Rada of Ukraine.

The Report will be considered by the Parliament.

The Commission's activities during the reporting period have revealed an urgent need to develop and submit a number of legislative initiatives aimed at ensuring the rights and freedoms of the affected population as well as the importance of continuing parliamentary oversight in the field of protecting the rights, freedoms and legitimate interests of internally displaced persons. The Commission analyzes decisions and acts adopted by both central and local authorities on the issues raised and takes immediate response measures if violations are discovered.

During the reporting period, the Commission covered only a part of the priority issues in the specified areas.

In view of the continuation of the armed aggression of the Russian Federation against Ukraine, which has resulted in an increase in the number of affected people, the functioning of the collegial temporary body of the Verkhovna Rada of Ukraine aimed at addressing their issues remains extremely necessary.

It is also necessary to take into account the redistribution of powers of central executive bodies as a result of changes in the Government, which may lead to changes in policies and procedures defined in the previous period for ensuring the implementation of the rights and freedoms of internally displaced persons and other persons affected by the armed aggression of the Russian Federation against Ukraine. The issues raised in the decisions, as well as the state of implementation of the changes provided for by the adopted Laws, require further monitoring of the status of the measures taken.

It is recommended that the work of the Temporary Special Commission in these areas of activity be extended for the next one-year period.

Draft Resolution of the Verkhovna Rada (No. 12308) on approving the Commission's report (appended hereto) and on extending the Commission's work for another year



