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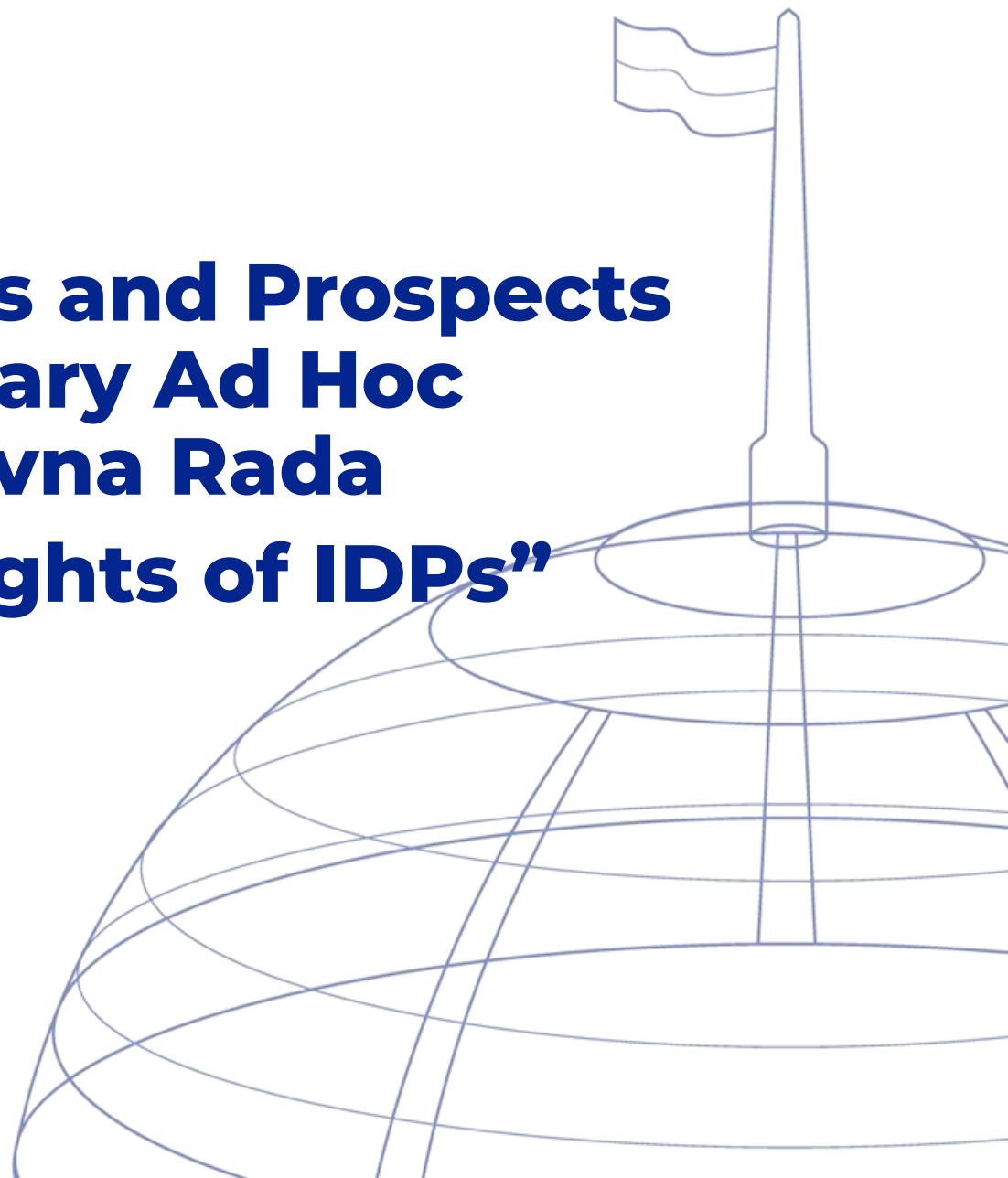
ІНТЕРНЬОЗ
У К Р А Ї Н А



“Year of Protection: Results and Prospects of the Work of the Temporary Ad Hoc Commission of the Verkhovna Rada on the Protection of the Rights of IDPs”

December 17, 2024, Kyiv

РАДА
НАСТУПНЕ ПОКОЛІННЯ





The Commission was established on December 21, 2023, by Verkhovna Rada Resolution No. 3535-IX

15 MPs making up the Commission

21 meetings, including 5 offsite ones

63 substantive issues considered

3 public events held

2 Laws adopted as a whole

**+ UAH
20 billion**

*allocated, due to the
Commission, for additional
assistance to IDPs and
other affected persons*

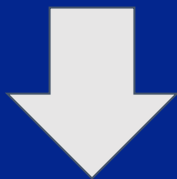
РАДА
НАСТУПНЕ ПОКОЛІННЯ

The Commission's tasks

FOR INTERNALLY DISPLACED PERSONS, REFUGEES AND OTHER AFFECTED INDIVIDUALS:

- addressing housing issues
- providing financial assistance
- compensation for damage, losses, and facilitating reparation payments
- facilitating employment, access to social, educational, and medical services
- solutions for adaptation, integration, and evacuation
- measures of parliamentary oversight of the executive authorities' activities in meeting all basic needs

UAH 15 billion



10,000 families

Law No. 4114-IX “On Amending Certain Laws of Ukraine on the Priority Right of Certain Categories of Internally Displaced Persons to Receive Compensation for Destroyed Real Estate Objects” (draft law No. 11028)

- IDPs’ priority right to compensation for destroyed housing under the eRestoration program
- balance of State Budget funds for 2024
UAH **15** billion ► for new housing for IDPs under the eRestoration program
- about 10,000 families receive new housing instead of homes destroyed by the aggressor; this amounts to a threefold increase compared to what they had before

Law No. 4080-IX “On Amending Certain Laws of Ukraine to Ensure the Housing Rights of Internally Displaced Persons” (draft law No. 11281)

conducting inspections of all real estate objects in which IDPs may live

creation of an information and analytical system for real estate objects

information accessible on a map about the object's technical condition, photos, number of residential places, amount of investment in ensuring habitability

IDPs' right to apply for residence

PRINCIPLES OF THE SYSTEM:
transparency, effectiveness,
accountability

Additional financial resources for IDPs

amendments to the Law of Ukraine “On the State Budget of Ukraine for 2025”



+ UAH 1 billion

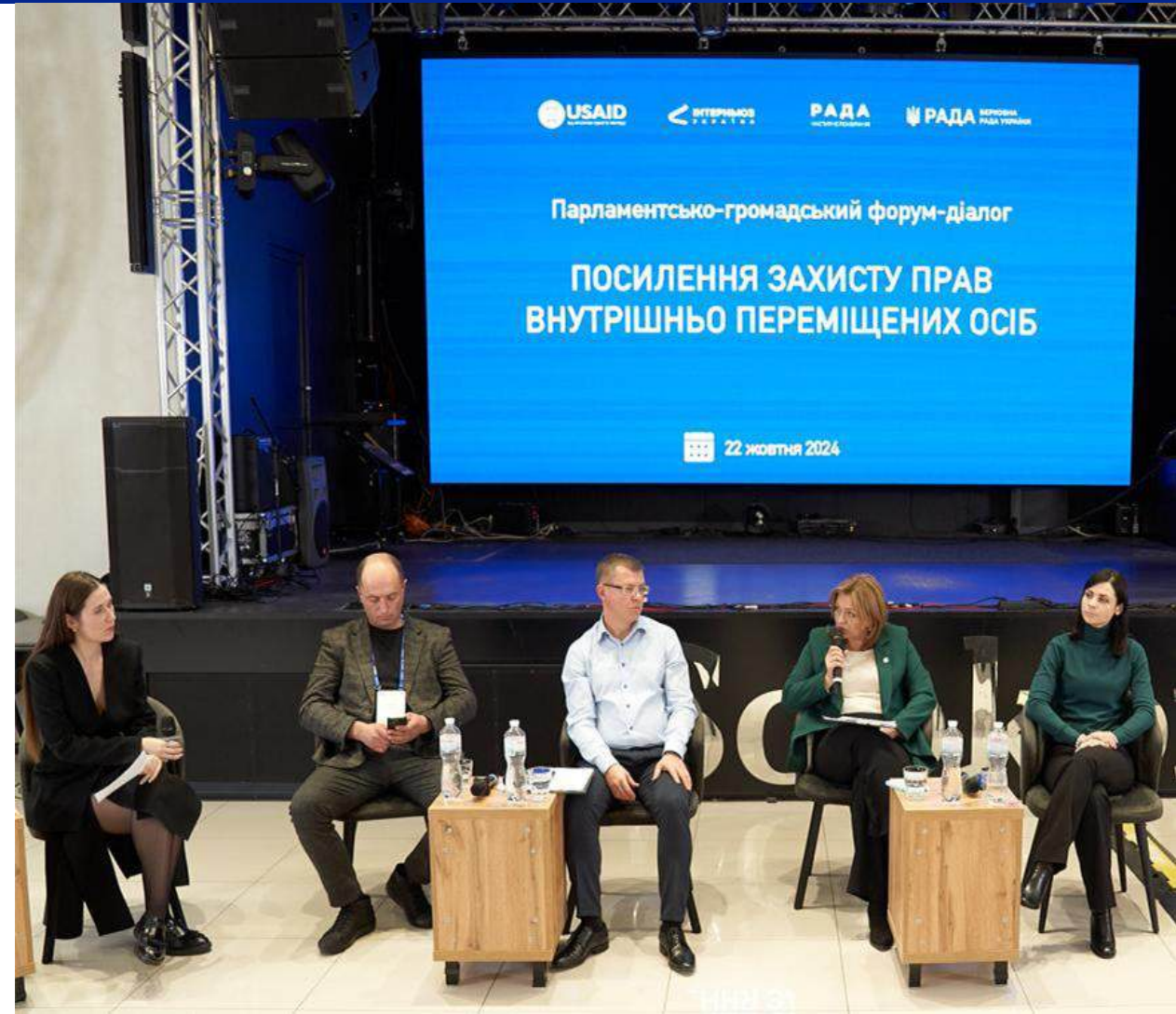
for payment of housing assistance
(UAH 2,000 and 3,000)

+ UAH 4 billion

for compensations for destroyed
housing under the eRestoration
program

New version of the Law of Ukraine “On Ensuring the Rights and Freedoms of Internally Displaced Persons,” reg. No. 12301

- social, economic and legal protection of IDPs
- conditions for integration, revival of life in the new realities
- state support at all stages of internal displacement, during evacuation, adaptation, integration, return to the abandoned place of residence and reintegration
- support will depend on the assessment of the needs of the individual
- legislative regulation of activities related to organizing places of temporary residence, preferential housing loans, financial leasing
- medical guarantees, access to psychological assistance, health improvement, rehabilitation in the area of residence
- protection of civil rights, local support programs
- IDPs are full-fledged residents of the community; use of tools of local democracy, participation in IDP Councils



Other legislative initiatives of the Commission:

No. 10382 dated
December 28, 2023

Draft Law of Ukraine “On Amending the Law of Ukraine ‘On Ensuring the Rights and Freedoms of Internally Displaced Persons’ **as to Payment of Housing Assistance, Taking into Account the Assessment of the Needs and the Degree of Integration of an Internally Displaced Person at the Place of his/her Actual Residence**”

No. 12272 dated
December 02, 2024

Draft Law of Ukraine “On Amending Part one, Article 90 of the Budget Code of Ukraine **as to Financing Military Lyceums and Lyceums with Enhanced Military Physical Training**”

No. 12300 dated
December 11, 2024

Draft Law of Ukraine “On Amending Article 5 of the Law of Ukraine ‘On the Status of Mountain Settlements in Ukraine’ **to Protect the Rights of Internally Displaced Persons**”

Draft Law of Ukraine "On Amending the Law of Ukraine 'On Ensuring the Rights and Freedoms of Internally Displaced Persons' as to Payment of Housing Assistance, Taking into Account the Assessment of the Needs and the Degree of Integration of an Internally Displaced Person at the Place of his/her Actual Residence" – reg. No. 10382

- **continuation of payments of UAH 2,000 and 3,000 to IDPs until the end of martial law or until their integration into the new communities**
- **simple and easy-to-understand reasons for not assigning or terminating the payment of such monthly assistance, namely:**
 - * return to temporarily occupied territory (TOT), going abroad, providing misinformation*
 - * availability of housing in the territory controlled by Ukraine / receiving compensation under the eRestoration program*
 - * purchase of a car/other movable property worth UAH 213,000 or more (for cars aged 8 years, UAH 355,000 or more) / deposit or purchase of real estate worth UAH 355,000 or more*
 - * average monthly income in excess of UAH 14,200 per person*
 - * for able-bodied persons, half a year of unemployment*

Draft Law of Ukraine “On Amending Part one, Article 90 of the Budget Code of Ukraine as to Financing Military Lyceums and Lyceums with Enhanced Military Physical Training” – reg. No. № 12272

budget allocations for military (naval, military-sports) lyceums, lyceums with enhanced military-physical training ► without the requirement of residence of at least 70% of the students in the respective territory

preventing the termination of funding of specialized educational institutions relocated from TOT or from combat zones

Draft Law of Ukraine “On Amending Article 5 of the Law of Ukraine ‘On the Status of Mountain Settlements in Ukraine’ to Protect the Rights of Internally Displaced Persons” – reg. No. 12300

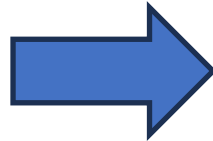


- equal rights of IDPs with other residents of mountain settlements as regards access to benefits and social guarantees
- IDPs in mountain settlements are entitled to a **20%** increase in pensions, scholarships and other types of state financial support

Oversight measures taken by the Commission regarding the legitimate and effective spending of budget funds

The Commission's response measures to situations that may contain elements of a crime, in particular regarding the possible embezzlement of budget funds by officials of the Lysychansk City Military Administration of Luhansk Oblast during the purchase of a facility for temporary residence of IDPs in Kirovohrad Oblast.

Thus, the Lysychansk City Military Administration (CMA) spent UAH 72 million on the purchase and renovation of the Druzhba children's camp to provide housing for hundreds of displaced persons. However, at the time of the Commission's offsite meeting (October 15, 2024), there were just 69 residents there (and in fact, on paper only); most of the premises need repair, heating is not connected, and the roads at the entrance to the camp are broken, which further complicates access.



Commission's decision:

- The Head of the Luhansk Oblast Military Administration (OMA) must take personal control of the implementation of the provisions of the Oblast Comprehensive Targeted Program for IDP Support on addressing the housing problem of IDPs and the spending of budget funds of the oblast, raion and city military administrations for these purposes.
- The Prime Minister of Ukraine is asked to instruct the heads of the OMAs to revisit oblast IDP support programs and strengthen control over the effectiveness of budget expenditures and prevent non-competitive and questionable spending of budget funds, where the average cost of housing per one IDP significantly exceeds the average cost of equivalent housing on the market in the settlements concerned.
- The Director of NABU and the Head of the SAPO must pay attention to the need to conduct an objective and impartial pre-trial investigation, complete it within a reasonable timeframe and fulfill the objectives of the criminal proceedings established by Article 2 of the Code of Criminal Procedure of Ukraine, as well as to ensure a prompt, complete and impartial investigation and trial.
- The Head of the Kirovohrad OMA must consider allocating funds for the repair and proper arrangement of the Oleksandriia – Voinivka motorway.

**The pre-trial investigation is underway.
The President of Ukraine issued Order No. 97/2024-rp dated September 05, 2024,
dismissing V. Shybik from the position of Head of the Lysychansk City Military
Administration, Sievierodonetsk raion, Luhansk oblast.**



Parliamentary-Municipal Forum-Dialogue "Housing for Internally Displaced Persons"

May 15-17, 2024,
v. Turya Pasika, Zakarpattia oblast



The forum's panels:

- Updating the legislation to provide housing for internally displaced persons;
- Dialogue with municipalities: ensuring internally displaced persons' access to housing;
- Financial and credit mechanisms as a tool for implementing the internally displaced persons' right to housing;
- Implementation of housing projects by Ukraine's international partners.

Conference “Cash Assistance for Internally Displaced Persons”

June 17, 2024, Kyiv

A Joint Statement was issued by Pavlo Frolov, Head of the Commission, and Marga Ledo, Co-Chair of the Ukraine Cash Working Group. The conference brought together various stakeholder groups to discuss the current state and challenges of cash assistance to IDPs, engage stakeholders in the decision-making process, and promote the alignment of international assistance and domestic fiscal policies to maximize the impact on IDP support.

The need for coordination, information exchange and other steps to increase the efficiency of provision of financial assistance by the state, local governments and international humanitarian organizations as well as other providers of such assistance to IDPs and other Ukrainians affected by the Russian aggression was agreed upon, aiming at increasing the efficiency of use of limited resources, optimizing the targeting of its provision to the most vulnerable categories of affected Ukrainians, and preventing its duplication.

The Commission, together with the Ukraine Cash Working Group (which provided cash assistance in the amount of 3 billion US dollars), initiated the elaboration of solutions regarding:

- development of bilateral (between the state and humanitarian organizations) mechanisms for redirecting applicants to humanitarian and social protection programs;
- strengthening coordination by introducing special government coordinators to enhance active cooperation;
- making amendments to the legislation to exempt humanitarian aid from taxation;
- verification of information on persons applying for financial assistance to international and national humanitarian organizations for compliance with the established criteria and conditions for providing such assistance, as well as for the purpose of provision of the relevant state bodies of Ukraine with an aggregated list of recipients of such assistance and its amounts from international and national humanitarian organizations



Parliamentary-Public Forum-Dialogue

“Strengthening the Protection of the Rights of IDPs”



The topics of the forum were the development of a system of social services for IDPs and facilitation of their employment, the participation of IDPs in decision-making at national and local levels, as well as further steps towards inspecting real estate with a view to IDPs' needs.

Based on its results:

- The Government was asked to ensure the development and approval of the State Employment Policy with a special focus on persons affected by the armed aggression of the Russian Federation.
- The Government was asked to ensure the development and approval of the Strategy for the Development of the Social Services System in Ukraine and the Action Plan for its implementation
- The participants appealed to the President of Ukraine with a request to sign Law No. 7283, which was adopted as a whole and whose provisions define IDPs as residents of hromadas (communities), thus providing them with the opportunity to use all the tools of local democracy.
- A draft new version of the Law of Ukraine “On Ensuring the Rights and Freedoms of Internally Displaced Persons” was presented and provided to a wide range of stakeholders for discussion.

The Commission's Working Group on Providing Housing for Internally Displaced Persons, headed by Maksym Tkachenko, MP of Ukraine, member of the Commission

- Dozens of monitoring visits to places of temporary residence of IDPs in various communities of Ukraine
- Advocacy at the central, regional, and local levels for the rights of persons living in places of temporary residence
- Real protection of IDPs' rights



Offsite meetings of the Commission



5 offsite meetings in:

- v. Turya Pasika, Zakarpattia oblast
- Dnipro
- Odesa
- Khmelnytskyi
- v. Voinivka, Pryutiv settlement hromada, Oleksandriia raion, Kirovohrad oblast

Commission's decisions on places of temporary residence:

The Prime Minister of Ukraine was asked to:

Entrust heads of OMAs with:

- forming housing funds for temporary residence of IDPs, mapping them
- conducting an inventory of real estate objects, providing IDPs with affordable housing having regard to the needs, capabilities and vulnerability criteria
- determining a reserve of places for the accommodation of evacuated IDPs
- conducting comprehensive monitoring of all temporary residence places (TRPs), including those not included in the list of TRPs in accordance with CMU Resolution No. 930, and based on the results, increasing the level of accessibility of healthcare, educational and social services
- implementing programs for reimbursement of interest on housing loans for IDPs



Entrust Ministries and central executive bodies with:

- establishing in each oblast the share of TRPs and the share of the number of places in temporary residence facilities that will be comprehensively adapted for the placement of low-mobility groups of population and determining the list of such TRPs
- Introducing the principle of application-based placement of persons with disabilities and other low-mobility groups of the population in such TRPs
- extending the deadline for bringing temporary residence places into compliance with the requirements until at least June 1, 2025
- shortening the timeframe for providing compensation for consumed utility services and reducing budget arrears for its provision
- Introducing compensation for housing and operational services provided in the TRPs' premises

Measures to support Ukrainians staying abroad in connection with the Russian aggression



The number of citizens of Ukraine staying abroad is **7.7 mln** persons, of whom **5,3 mln**, or **69%** are in European Union Member States.

In its decision, the Commission appealed to the Prime Minister of Ukraine for:

- increasing the number of consular officials in foreign diplomatic institutions of Ukraine in countries with the largest number of displaced Ukrainians;
- improving the mechanism for financing services of registration and production of passport documents, as well as introducing digitalization and automation of consular services;
- developing a Strategy for the return to Ukraine of Ukrainians currently staying abroad, as well as maintaining ties with Ukraine for those Ukrainians who will remain abroad;
- opening educational institutions abroad, including Ukrainian Saturday and Sunday schools, with a Ukrainian curriculum, and providing them with the necessary educational materials;
- abolishing the need for conscripts under 25 years of age staying abroad to personally visit the TRC for military registration to be admitted to a Ukrainian higher education institution.

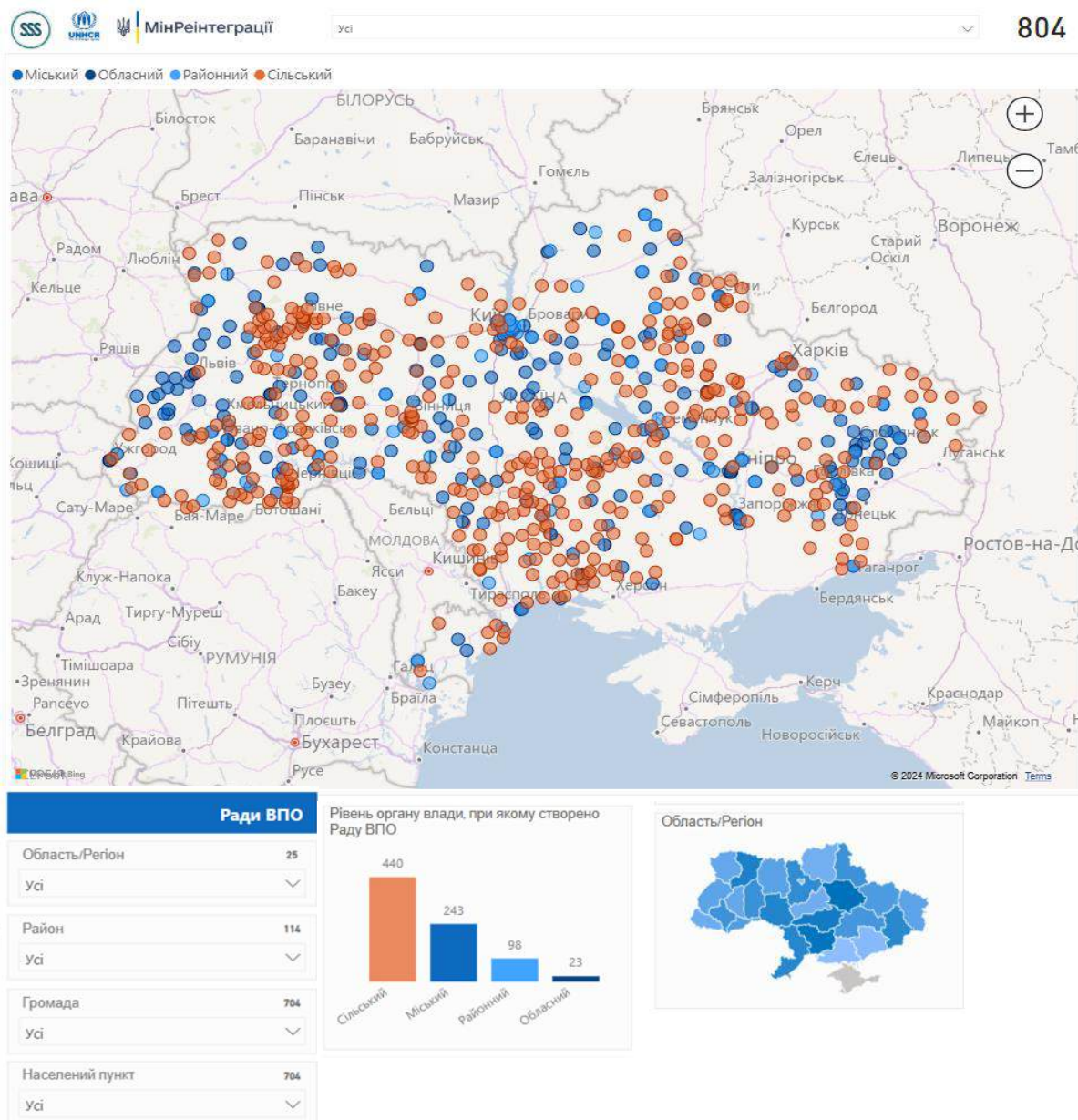
State of implementation of the right to education of IDPs, Ukrainian children and youth staying in TOTs

More than 44,000 children in TOTs continue receiving Ukrainian education

Commission's decision:

- the provisions of the Ministry of Education and Science Order No. 850 were generally recognized as unacceptable; the need for mandatory consultations with the public, expert community, local self-government bodies, educators, and other interested parties was emphasized;
- urgent filling of the remote learning web platform “All-Ukrainian Online School” with video lessons for obtaining education in all curricula, topics, subjects and all classes is required;
- focus on continuity of the educational process in the TOTs in accordance with Ukrainian standards, restoration of the Ukrainian education system in the deoccupied territories;
- the staff of the Ministry of Education must be strengthened, in particular, a specialized Deputy Minister in charge of education of children affected by the Russian aggression should be appointed.

Promoting the activities and development of IDP COUNCILS



In Ukraine, about **1.000 IDP Councils** have been created and operate.

IDP councils should play a key role in the protection of the rights of IDPs themselves.

Commission's decision:

- the work of IDP Councils should be supported at the central, regional and local levels;
- voluntary creation of IDP Councils must be ensured;
- IDP Councils must be provided with premises for holding meetings and with the necessary equipment;
- provisions on IDP Councils should be enshrined in a dedicated Law;
- IDP Councils must be represented at the national level by displaced persons themselves rather than by officials;
- proposals of the IDP Councils must necessarily be taken into account by military administrations and local self-government bodies;
- a nationwide interactive map with data on the activities of all IDP Councils must be launched.

Promoting the adoption of Law No. 4071-IX “On Record-Keeping of Persons whose Life and Health Have Been Harmed as a Result of the Armed Aggression of the Russian Federation against Ukraine” (draft law 10256)

Commission's decision:



- **urgent launch of a national register of Ukrainians whose lives and health were harmed**, recording the damage caused to legal entities as well as to movable property, and maximum preservation of relevant evidence;
- **creation of a consolidated system for managing databases of affected persons**, to be synchronized with the International Register of Damages;
- **recording, at medical institutions, of mine and explosive injuries** and other health damage suffered by civilians as a result of the Russian aggression;
- the Government is to submit to Parliament for consideration a draft law on **extending the mechanism for paying compensation for housing destroyed** by the Russian aggression, **starting from 2014**.

Protection of Ukrainians staying in TOT

The Commission initiated the determination of the volume of destroyed housing in the temporarily occupied territories of Ukraine and housing to which Ukrainians were deprived of access by the invaders, in order to clarify the tentative financial resources to be allocated for compensation for these objects.

The program of compensation for destroyed housing is not operating in the TOT, which is exceedingly unfair. The only exception is the experiment in Melitopol to establish the fact of complete destruction of housing and assign compensation under this program, which is to be gradually extended to the entire TOT.

For undestroyed and undamaged housing which was simply taken away from many Ukrainians by the invaders, there is still no legal mechanism, recognized by international organizations, for compensation, sources of funding, and procedure for waiving ownership rights in favor of the state of Ukraine.

According to the Commission's decision:

- all oblast military administrations with occupied territories should organize the collection, assessment and generalization of information on destroyed and damaged housing, the approximate amount of damage and the TOT area;
- the Government is asked to collect, verify, generalize data, make calculations for more substantive and reasoned negotiations with Western partners, foreign states and international organizations on the development of potential solutions and sources of financing for such payments;
- ways should be found to conduct a survey among Ukrainians to identify those who are ready to give up their housing that survived the occupation, for the purpose of assessing its value.



Regular parliamentary oversight of the activities of Ministries, other central executive bodies, oblast and other raion (local) military administrations and local self-government bodies in meeting the needs of internally displaced persons and the effectiveness of spending budget funds for these purposes



Oversight is performed directly in areas where bodies of power operate, in 14 oblasts:

Ivano-Frankivsk, Lviv, Zakarpattia , Donetsk, Luhansk, Dnipropetrovsk, Zaporizhzhia, Odesa, Mykolaiv, Kherson, Khmelnytskyi, Ternopil, Chernivtsi and Vinnytsia.

Based on the results of reviewing the state of fulfillment in 2023-2025 by Ministries and other central executive bodies of the Operational Plan of Measures for the Implementation of the State Policy Strategy on Internal Displacement for the Period until 2025:

- ❖ The work of government structures was recognized as insufficient;
- ❖ The Government was asked to update the provisions of the **Strategy** taking into account the current situation and the main needs of IDPs; and the central and local executive authorities, **local self-government bodies**, to urgently take action to implement the specified tasks and measures.

Amendments to the Operational Plan and to the Strategy itself have not been made yet.



Tasks being monitored by the Commission:



- ❖ **development of programs to provide social housing for IDPs**, including through the purchase of housing on the secondary market and the formation of appropriate funds;
- ❖ **creation of an electronic office for IDPs**;
- ❖ **introduction of preferential loans for education for IDPs** and preferential rental rates to arrange dormitories for temporary residence of IDPs;
- ❖ **creation of opportunities to submit applications for compensation for damaged or destroyed housing in the period before the beginning of full-scale aggression (2014 – 24.02.2022)**;
- ❖ **operation of call centers (hotlines) to provide IDPs with up-to-date information.**



Commission's decision of June 19, 2024:

to support the idea of establishing and starting the operation of **the Housing Institute**, initiated by the NRC with the support of UNHCR, as the main analytical center in the field of housing policy in Ukraine, which will provide assistance to the Cabinet of Ministers of Ukraine, other bodies of state power and local self-government bodies in developing strategies, programs, projects, normative legal acts, as well as in forming knowledge and skills, organizing events and other activities in the field of housing, having regard to the Ukrainian and international context.

Analytical materials

- + Analytical report “Activities of Councils on Internally Displaced Persons”
- + Analytical report “Employment of Internally Displaced Persons”
- + Analytical report “Access to Social Services of Population Affected by the Armed Aggression of the Russian Federation”
- + Analytical report on implementation of provisions of the Law of Ukraine “On Ensuring the Rights and Freedoms of Internally Displaced Persons”
- + Analytical brief “Support for Ukrainians Staying Abroad in Connection with the Armed Aggression of the Russian Federation against Ukraine”

The Commission's international activities



- ❖ Participation in panels, public events, roundtables
- ❖ Participation in the panel of **the humanitarian Ukrainian-American Partnership Forum** (January 29 – February 03, 2024, Washington, D.C.)
- ❖ Participation in the meeting of **the PACE Committee on Migration** (May 29, 2024, Paris (France))
- ❖ Participation in **sessions of the OSCE Parliamentary Assembly** held in February 2024 in Vienna (Austria) and in October 2024 in Dublin (Ireland)
- ❖ Side event **“Strengthening Support for Ukraine’s Displaced Persons”** during the Annual Session of the OSCE PA, July 1, Bucharest (Romania)
- ❖ International conference to mark the 75th anniversary of the Council of Europe **“Compensation for Destruction, Losses and Injuries Caused by the Russian Federation’s Aggression against Ukraine”** (March 18-19, 2024, Warsaw (Poland))



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**Thank you
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