

**TEMPORARY SPECIAL COMMISSION**  
**on the protection of property and non-property**  
**rights of internally displaced persons and other**  
**persons affected by the armed aggression of the**  
**Russian Federation against Ukraine**

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5, M. Hrushevskiy Str., Kyiv, 01008, Ukraine [www.rada.gov.ua](http://www.rada.gov.ua)

August 9, 2024

**DECISION**

**On the activities of the Mykolaiv Regional Military Administration, other military administrations, and local governments of the Mykolaiv region regarding the satisfaction of the needs of internally displaced persons and the efficiency of budget expenditures for these purposes**

The work plan of the Temporary Special Commission of the Verkhovna Rada of Ukraine on the protection of property and non-property rights of internally displaced persons and others affected by the armed aggression of the Russian Federation against Ukraine (hereinafter referred to as the Commission) envisaged, in particular, taking measures of parliamentary control over the observance of current legislation and the justification, effectiveness, and expediency of decisions made by state and local government bodies regarding the protection of the rights of internally displaced persons (hereinafter referred to as IDPs) and others affected by Russian aggression, as well as analysis and assessment of the effectiveness of the execution of budgets of regions and settlements that are temporarily occupied or located in the combat zone, state bodies and local governments that have been relocated from these territories, in particular regarding the effectiveness and appropriateness of expenditures aimed at meeting the needs of IDPs.

The main tasks of the regional military administrations under martial law include creating appropriate conditions for the comfortable stay of IDPs in the region, including measures to provide housing, medical, educational, and social protection, assistance in employment, legal support, and informing IDPs about their rights and obligations, as well as meeting other needs.

To verify activities related to meeting the needs of IDPs, particularly the appropriateness and effectiveness of budget expenditures and the analysis of housing provision for IDPs, the Commission, by letter dated July 12, 2024, No. 4264/05-22/2-24, requested the Mykolaiv Regional Military Administration to provide information for preparation for the Commission's meeting, including data on expenditure amounts in 2023 and the first quarter of 2024 for all programs related to IDP support in the region.

According to the letter of the Mykolaiv Regional Military Administration dated August 5, 2024, No. 05-46/2027/5-24, the orders of the head of the Mykolaiv Regional Military Administration dated April 11, 2022, No. 144-p *"On the creation of the*

*interdepartmental regional working group on the temporary accommodation and life support of IDPs*" established the Interdepartmental Regional Working Group on the temporary accommodation and life support of IDPs, and by the order of May 3, 2022, No. 165-p *"On determining potential places for temporary accommodation of persons in social infrastructure institutions of regional subordination in the Mykolaiv region,"* a list of institutions financed from the regional budget and used for the temporary accommodation of IDPs, including persons with disabilities and the elderly, was approved.

In fulfillment of the Strategy of State Policy on Internal Displacement for the period up to 2025 and the operational plan of measures for its implementation in 2023-2025, approved by the Cabinet of Ministers of Ukraine by order dated April 7, 2023, No. 312-p, *the Comprehensive Program for the Implementation of Regional Policy on Internal Displacement for the period up to 2025 in the Mykolaiv Region* was approved by the order of the head of the Mykolaiv Regional Military Administration dated April 28, 2023, No. 166-p.

In addition, other regional programs are in effect, which also provide for measures to support IDPs, including *the Comprehensive Social Protection Program "Care" for 2024-2026*, approved by the order of the head of the regional military administration dated November 17, 2023, No. 492-p, for the implementation of which funds in the amount of 25,068.3 thousand UAH were allocated for 2024; *the Social Comprehensive Program for Family Support, Prevention, and Counteraction to Domestic Violence, Ensuring Equal Rights and Opportunities for Women and Men in the Mykolaiv Region for the period up to 2026*, approved by the order of the head of the regional military administration dated November 17, 2023, No. 495-p, for the implementation of which funds in the amount of 8,735.2 thousand UAH were allocated for 2024; *the Program for the Health and Recreation of Children in the Mykolaiv Region for 2024-2026*, approved by the order of the head of the regional military administration dated November 17, 2023, No. 494-p, for the implementation of which funds in the amount of 3,095.0 thousand UAH were allocated for 2024; *the Employment Program of the Population of the Mykolaiv Region for 2024-2026*, which was approved by the order of the head of the regional military administration dated November 17, 2023, No. 496-p; *the Program for Counteracting Human Trafficking for the period up to 2025 in the Mykolaiv Region*, approved by the order of the head of the regional military administration dated November 17, 2023, No. 494-p.

By the order of the head of the regional military administration dated May 18, 2023, No. 196-p, a coordination center for civil population support was established at the Mykolaiv Regional Military Administration, its personal composition and regulations were approved. To organize the effective work of the coordination center, within the personal composition of the coordination center, 9 working groups were established according to priority areas of work.

In February 2024, the Mykolaiv Regional Military Administration instructed the heads of district military administrations and the heads of territorial communities to analyze the list of state-owned objects located in the Mykolaiv region, formed by the State Property Fund of Ukraine; to determine the presence/absence of the objects listed in the specified areas, their suitability for habitation, and the approximate number of persons who could be accommodated for living.

Based on the results of the monitoring of 112 state-owned objects conducted on-site, it was found:

- 8 objects are suitable for IDP accommodation, including: 1 dormitory of the State Enterprise "Plempreproducer "Stepove" is functioning but requires major repairs. IDP accommodation is possible after repairs are completed; 6 dormitories of higher education institutions and 1 dormitory of a vocational education institution have some free rooms used for the temporary accommodation of IDPs evacuated from the Kherson region;
- 15 objects are unsuitable for habitation, of which 4 are destroyed; 11 objects are in an emergency condition and require major repairs;
- 10 objects (departmental dormitories) cannot be used for IDP accommodation because all rooms are privatized, and there are no available beds;
- 54 dormitories of higher and vocational education institutions cannot be used for IDP accommodation because the living spaces are occupied by students;
- 1 object of the National Guard of Ukraine cannot be used because there are no available beds;
- 1 object of the Ministry of Justice of Ukraine, located on the territory of the Snihurivska Correctional Colony;
- 23 objects of the Ministry of Defense of Ukraine.

The Working Group on the Implementation of the Right to Housing for Specific Categories of IDPs and Persons who Fled Ukraine Due to the Armed Aggression of the Russian Federation, established at the coordination center for civil population support at the regional military administration, together with territorial communities, representatives of the Regional Office of the State Property Fund of Ukraine for the Odesa and Mykolaiv regions, the State Mortgage Institution of PJSC "Mykolaivoblenergo," higher education institutions operating in the Mykolaiv region, JSC "Ukrzaliznytsia," the Main Department of the Pension Fund of Ukraine in the Mykolaiv region, the Main Department of the National Police in the Mykolaiv region, the Main Department of the State Emergency Service of Ukraine in the Mykolaiv region, the Southern Office of the State Enterprise "Forests of Ukraine" and other balance holders, reviewed the information of the State Property Fund of Ukraine regarding service premises that are state-owned, located in the Mykolaiv region, and

can be used for the temporary accommodation of IDPs. Based on the monitoring results of 183 state-owned objects, the following was discovered:

- 1) 77 state-owned objects are apartments that are on the balance sheet of the State Mortgage Institution and were purchased in accordance with the Procedure for Providing Police Officers and Persons of the Ranks and File and Command Staff of the Civil Protection Service, the State Bureau of Investigations with housing under financial leasing, approved by the Cabinet of Ministers of Ukraine resolution dated November 14, 2018, No. 1201. These apartments are used under financial leasing by police officers and persons of the Ranks and File and Command Staff of the Civil Protection Service of the Ministry of Internal Affairs of Ukraine operating in the Mykolaiv region;
- 2) 59 state-owned objects are service apartments in which the employees of the balance-holding institutions reside;
- 3) 41 state-owned objects are unsuitable for habitation or destroyed;
- 4) 1 object is located in the occupied territory (village of Pokrovka, Ochakiv city territorial community);
- 5) 4 objects belong to the Ministry of Defense;
- 6) 1 object of the State Enterprise "Forests of Ukraine": a service apartment where no enterprise employees reside and which can be used for IDP accommodation;
- 7) 1 object of the Pension Fund of Ukraine: an apartment located in the city of Ochakiv in the active combat zone, partially damaged due to shelling, can be used for IDP accommodation.

To provide housing for internally displaced persons (IDPs), on May 3, 2024, a working group meeting was held to address the right to housing for specific categories of IDPs. This group operates within the Coordination Center for Civilian Support under the Mykolaiv Regional Military Administration. During this meeting, the heads of territorial communities were informed about the procedure for leasing separate state-owned properties (buildings or parts of them) of state enterprises and organizations, as well as property that was not included in the statutory capital of business entities located in the respective territory, to ensure temporary housing for IDPs.

By order of the Head of the Regional Military Administration dated June 28, 2022, No. 216-p, 10 million UAH was allocated from the Mykolaiv regional budget on a non-refundable basis for the development of design and estimate documentation and the conduct of an expert examination for the project "New construction of a residential multi-apartment complex intended for temporary residence of IDPs." The design and estimate documentation for this project has been prepared, and a positive expert report has been received. The project envisages the construction of 26 residential buildings in four phases, with a total cost of 3.3 billion UAH. The total area of the residential complex will be 103,000 square meters, with 1,703 apartments designed to

accommodate 6,341 residents. Currently, efforts are underway to attract investors for the further implementation of the project.

The Regional Military Administration also reported that IDPs are receiving social and psychological assistance from specialists at the Regional Center for Social Services. Additionally, outreach visits are conducted to locations where IDPs are living compactly for consultations with specialists from the Mykolaiv Regional Employment Center, the Department of Social Protection of the Population of the Regional Military Administration, the Department of Education and Science of the Regional Military Administration, the Department of Health of the Regional Military Administration, the Regional Center for Free Legal Aid, and others.

In the social services centers/social service provision centers of the Mykolaiv region, 20 psychologists are providing psychological support to the population affected by the military aggression of the Russian Federation. This small number of psychologists does not meet the actual need for psychological assistance and should be increased.

As of July 1, 2024, 81,527 IDPs have received medical assistance in healthcare facilities in the region, of which 40,457 people received primary healthcare services and 41,070 people received specialized medical care.

Regarding the execution of the consolidated budget of the Mykolaiv region and local budgets of the Mykolaiv region in 2023: A total of 12 billion 146.9 million UAH was received in taxes and fees in the general and special funds of local budgets, which is 647.8 million UAH or 5.6% more compared to 2022. Budget institutions received 1 billion 93.5 million UAH in own revenues.

A significant share (42.4%) of the revenue part of local budgets in the region remains state aid, provided as inter-budget transfers from the state budget, which amounted to 5 billion 130.3 million UAH in 2023, including 1 billion 243.2 million UAH in grants and 3 billion 887.1 million UAH in subventions. Additionally, the special fund of local budgets in the region received 2.4 million UAH under foreign government assistance programs, international organizations, and donor institutions.

The expenditure part of local budgets in the region for 2023, taking into account the mentioned revenues and the involvement of additional financial resources (cash balances as of January 1, 2023, and funds from over-fulfillment of the revenue part), was executed in the amount of 18 billion 907.0 million UAH, which is 6 billion 9.2 million UAH or 46.6% more than in 2022.

The regional budget revenues for 2023 amounted to 3 billion 851.1 million UAH. Budget institutions received 346.3 million UAH in own revenues. Inter-budget transfers were received in the amount of 1 billion 648.4 million UAH, including 108.7 million UAH in additional grants from the state budget and 1 billion 539.7 million UAH in subventions, of which 1 billion 418.6 million UAH came from the state budget, and 121.1 million UAH from local budgets in the region.

The regional budget expenditures for 2023 amounted to 4 billion 39.1 million UAH. The regional budget expenditures included the transfer of general fund funds in the form of inter-budget transfers to other local budgets in the region amounting to 365.8 million UAH, including 315.4 million UAH in subventions and 50.4 million UAH in additional grants.

Of the regional budget expenditures, 18 million 376.7 thousand UAH was spent on providing support to IDPs and/or evacuees due to the imposition of martial law.

As of January 1, 2024, the balances of funds in the accounts of local budgets in the region amounted to 3 billion 886.3 million UAH.

During January-June 2024, the balances of the general and special funds were utilized in the amount of 2 billion 781.6 million UAH, including 135.1 million UAH in targeted subventions from the state budget.

Out of the total amount of transfers amounting to 5 billion 130.3 million UAH received from the state budget in 2023, 4 billion 410.6 million UAH was used during the year. Part of the unused subventions amounting to 719.7 million UAH was returned to the state budget.

On August 9, 2024, during a meeting of the Commission, the Head of the Mykolaiv Regional Military Administration, Kim V.O., reported that 163,000 IDPs were registered in the region. In 2024, 90.5 thousand IDPs received assistance from international partners (approximately 119 organizations provided 78 types of assistance to IDPs).

Additionally, the Head of the Mykolaiv Regional Military Administration noted that 5 temporary accommodation centers with 295 beds are operational in the region. Kim V.O. added that the number of temporary accommodation centers was previously higher but was reduced due to the decreasing need in the region, as most IDPs are returning to their homes, although the IDP status certificates are not being revoked.

During the meeting, the Chair of the Commission, Frolov P.V., raised the issue of problems related to obtaining the status of a child affected by military actions and armed conflicts in the region.

Based on the review of the issue in question, the Commission has **d e c i d e d**:

1. To take note of the information received from the Mykolaiv Regional Military Administration and local self-government bodies of the Mykolaiv region.

2. To propose that the Mykolaiv Regional Military Administration:

1) Strengthen efforts to create housing funds for the temporary accommodation of internally displaced persons (IDPs), conduct an inventory of real estate properties, and identify available premises that can be made suitable for living, as well as ensure the provision of accessible housing to IDPs, taking into account their needs,

capabilities, and vulnerability criteria, including through the use of public-private partnership mechanisms.

2) In order to improve the living conditions and ensure the rights of IDPs in the Mykolaiv region, conduct a comprehensive monitoring of temporary accommodation locations within a month, as well as periodically monitor the condition, equipment, number of residents, and available beds in temporary accommodation centers and other sites where IDPs are housed, which were not included in the list of temporary accommodation centers for IDPs according to the resolution of the Cabinet of Ministers of Ukraine dated September 1, 2023, No. 930, and report to the Commission on:

- The current condition of the sites, including living conditions, safety, and access to medical and social services;
- The number of residents and available beds for planning the accommodation of new IDPs;
- The need for modernization and equipment of the respective facilities to bring them into compliance with the requirements of the "Procedure for the Functioning of Temporary Accommodation for Internally Displaced Persons," approved by the resolution of the Cabinet of Ministers of Ukraine dated September 1, 2023, No. 930.

3) Intensify efforts to bring facilities that do not meet the criteria established by the resolution of the Cabinet of Ministers of Ukraine dated September 1, 2023, No. 930 *"Some Issues of the Functioning of Temporary Accommodation for Internally Displaced Persons"* into compliance with the established criteria.

4) Consider the possibility of preparing and implementing regional credit-investment programs, including those that provide for reimbursement from the regional budget and the budgets of territorial communities of the Mykolaiv region for interest on housing loans provided to IDPs residing in the Mykolaiv region.

5) Increase the number of providers of psychological assistance and other social services to the affected population, as well as the volume of these services.

3. To appeal to the Prime Minister of Ukraine regarding the need to develop and implement measures to support children who have received the status of a child affected by military actions and armed conflicts, including through psychological assistance.

4. To send the Commission's decision to the Prime Minister of Ukraine, the Head of the Mykolaiv Regional Military Administration, and the Mayor of Mykolaiv, requesting that they report to the Commission within the specified timeframes on the results of the implementation of this decision.

**Chairman of the Commission**

**P. Frolov**

**Secretary of the Commission**

**S. Velmozhnyi**

