

**TEMPORARY SPECIAL COMMISSION**  
**on the protection of property and non-property**  
**rights of internally displaced persons and other**  
**persons affected by the armed aggression of the**  
**Russian Federation against Ukraine**

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May 17, 2024

**DECISION**

**On the Activities of the Zakarpattia Regional Military Administration and Local Self-Government Bodies in Zakarpattia Region Concerning the Protection of Rights and Meeting Basic Needs of Internally Displaced Persons and Others Affected by Russian Aggression**

Due to the full-scale invasion in Ukraine, many people have been forced to leave their homes and relocate. Since the onset of military actions, the western regions of Ukraine have provided refuge to hundreds of thousands of internally displaced persons (IDPs). These include families with children, the elderly, socially vulnerable groups, and workers from relocated enterprises.

As of today, around 130,000 displaced persons are officially registered in Zakarpattia Region, with estimates from mobile operators suggesting this number reaches about 300,000. Given the ongoing active combat within the country, it is highly probable that a significant number of evacuees will remain in the region for an extended period.

Therefore, one of the primary tasks of the Zakarpattia Regional Military Administration under martial law is to create suitable conditions for the comfortable stay of IDPs in the region. This includes measures to assist with employment, social protection, housing, and other needs.

The Temporary Special Commission of the Verkhovna Rada of Ukraine on the Protection of Property and Non-Property Rights of Internally Displaced and Other Persons Affected by the Armed Aggression of the Russian Federation against Ukraine (hereinafter - the Commission) requested in a letter dated April 22, 2024, No. 04-82/6-2024/87942, that the Zakarpattia Regional Military Administration provide information by May 2, 2024, for the Commission's meeting preparation. This request pertained to the expenditure volumes in 2023 and the first quarter of 2024 for all programs related to supporting IDPs, and details on ongoing support programs for IDPs in the region, among other things.

In the response letter from the Zakarpattia Regional Military Administration dated May 2, 2024, No. 5253/06-03, it was indicated that in 2023, 111,279.8 thousand

UAH from the regional and local community budgets were spent on expenditures related to supporting internally displaced and/or evacuated persons, including:

- 76,493.3 thousand UAH for facility arrangements;
- 15,581.7 thousand UAH for housing construction;
- 500.0 thousand UAH for providing housing loans to IDPs.

These expenditures were conducted in line with local programs offering material assistance to socially vulnerable populations, the Comprehensive Program for Supporting IDPs in Zakarpattia Region for 2023-2025, the Program for Arranging Places for Temporary Stay of IDPs in Zakarpattia Region for 2022-2023, the Housing Construction (Purchase) Program in Zakarpattia Region for 2023-2026, and the Regional Target Program "Own Home" for 2021-2025.

In the first quarter of 2024, 6,786.8 thousand UAH were spent from local budgets to support IDPs, including:

- 2,353.5 thousand UAH for facility arrangements;
- 2,055.4 thousand UAH for housing construction;
- 800.0 thousand UAH for providing housing loans.

The essence and conditions of the relevant regional programs are as follows.

1. The Regional Program "Care" for Enhancing Social Protection of Citizens for 2022–2024, aimed at providing material assistance to the most vulnerable categories of residents in the region who require social support due to insufficient financial security. In 2022-2023, the program also covered IDPs. Specifically, it provided free temporary housing, food, and other necessities to evacuated IDPs by reimbursing enterprises, institutions, organizations of various forms of ownership (except those funded by the budget), and private entrepreneurs for providing such services. Additionally, to encourage local residents to offer temporary shelter to IDPs, Zakarpattia residents who provided free accommodation to at least two IDPs for a period of 30 days or more received a one-time payment of 4,000 UAH. For hosting large families (three or more children) or families with a person with a disability (groups I, II) for at least 90 days, the payment was 15,000 UAH. In 2023, 88 individuals received such assistance amounting to 352.0 thousand UAH, helping to partially offset household utility and other expenses.

2. Comprehensive Program for Supporting IDPs in Zakarpattia Region for 2023–2025, which includes measures for realizing housing and property rights, employment of IDPs, social protection activities, and providing educational, medical, psychological, and cultural services. This program covers the provision of free temporary housing, food, and other services to evacuated IDPs by reimbursing the

costs of such services to enterprises, institutions, organizations of various forms of ownership (excluding those funded by the budget), and private entrepreneurs, along with a one-time material assistance to residents who provide free shelter to IDPs. The budget allocation for 2024 under this program is 12.6 million UAH.

3. Program for Arranging Places for Temporary Stay of IDPs in Zakarpattia Region for 2022, within which lists of municipal property objects and contractors for construction, reconstruction, and repairs of buildings for temporary IDP accommodation were approved. The first phase included 31 municipal property objects with a total program funding of 131,733.89 thousand UAH. The second phase included 15 objects with a total funding of 31,344.88 thousand UAH. In 2022-2023, 96,315.00 thousand UAH was actually allocated (cash expenditures) for the program. So far, construction, reconstruction, and repairs have been completed on 46 municipal buildings for temporary IDP accommodation, creating 1,490 places, 554 of which are occupied as of April 20, 2024.

4. Program for Arranging Places for Temporary Stay of IDPs, Military Personnel, and Their Families in Zakarpattia Region for 2024–2025, with a total funding of 28,233.20 thousand UAH. This includes 15,233.20 thousand UAH from the regional budget (including state budget subventions and local community budgets) and 13,000.00 thousand UAH from local community budgets. The program covers 4 objects.

5. Housing Construction (Purchase) Program in Zakarpattia Region for 2023-2026, which funds the construction of multi-apartment buildings to provide housing for IDPs. This is achieved through:

- Building (purchasing) multi-apartment buildings;
- Building (purchasing) smart-apartment buildings;
- Building (purchasing) smart-apartments.

The program is financed proportionally (one-third each) by the regional budget, local community budgets, and voluntary contributions from individuals and legal entities or other legal sources. In 2023, two projects were completed:

- In Tyachiv Territorial Community, Tyachiv District, Zakarpattia Region, at 2 Verbova Street, with a total area of 453.9 m<sup>2</sup> and funding of 13,800,000 thousand UAH, comprising 28 apartments (60-84 persons);
- In Perechyn Territorial Community, Uzhgorod District, Zakarpattia Region, on B. Khmelnytsky Street, with a total area of 7,180 m<sup>2</sup> and funding of 181,300,000 thousand UAH, comprising 120 apartments (300-400 persons). Currently, one building with 12 apartments is completed.

6. Comprehensive Socio-Economic Program for Providing Housing for Youth, Military Personnel, Their Families, and IDPs in Zakarpattia Region for 2023–2027, which provides concessional long-term loans to young families and single young citizens, including IDPs, for building/reconstructing/purchasing housing.

7. Program for Improving Housing Conditions for Residents of Zakarpattia Region and Military Personnel by Providing Concessional Loans "Own Home" for 2021–2025. In 2023, one IDP family received a concessional loan of 500,000 UAH for 10 years to purchase housing. By April 17, 2024, one IDP family received a concessional loan of 300,000 UAH for 6 years for major housing repairs. The total number and amount of loans are:

- In 2023: 250 families received concessional loans totaling 47.5 million UAH;
- By April 17, 2024: 91 families received concessional loans totaling 11.0 million UAH.

8. Program for Compensating Part of the Interest Rate on Mortgage Loans for Military Personnel under Contract and Other Citizens of Ukraine, including IDPs, under the State Program "eOselya" in Zakarpattia Region for 2023–2027, which provides compensation of 3% annually on mortgage loans.

Additionally, during the operation of the state social program "Shelter," 36,272 applications were submitted by property owners in the region for compensation for accommodating 118,070 internally displaced persons (IDPs), amounting to 61,217,283.95 UAH. Under the "Shelter" program, compensation payments from the reserve fund of the state budget were made for March and partially for April to August 2022, totaling 4,450,924.96 UAH. The remaining payments in 2022 and 2023 were made by the Ukrainian Red Cross Society using donor funds from the International Federation of Red Cross and Red Crescent Societies.

From March 1, 2022, to April 30, 2024, services for the accommodation of 64,541 temporarily displaced persons were provided free of charge in buildings (premises) of communal and private ownership, of which 2,409 IDPs are still residing there.

In 2023, the Zakarpattia region received a subsidy from the state budget to local budgets for monetary compensation to IDPs who defended the independence, sovereignty, and territorial integrity of Ukraine. This subsidy, amounting to 39.3 million UAH, was allocated to provide housing for 20 IDP families.

Currently, the Zakarpattia region is receiving residents from areas with intensified military activities (Donetsk, Zaporizhzhia, Sumy, Kharkiv, Kherson regions). Additionally, the reception of evacuation groups is being organized.

On February 28, 2024, a group of 10 evacuated families with children (36 individuals, including 19 children) from Selydivska, Pokrovska, and Novogrodivska territorial communities in the Donetsk region was received in the Zakarpattia region. The evacuated families were accommodated in temporary housing facilities in the Khust district and were provided with humanitarian aid, including essential items such as food packages, hygiene products, seasonal clothing, and bedding.

Moreover, a list of *prospective real estate properties* across territorial communities has been compiled to expand the housing stock to ensure the rights of internally displaced persons. The estimated funding required for these properties is 76,631,316 thousand UAH, with the potential to accommodate 724 people. Additionally, an inventory of state-owned properties (dormitories) was conducted to identify those suitable for temporary housing of IDPs, as provided by the State Property Fund of Ukraine. The review revealed that all properties are inhabited by people who have privatized their housing, except for one dormitory located at 157 Mocholivska Street, Berehove, Zakarpattia region. This dormitory, owned by the Berehove Interdistrict Water Management Authority under the State Water Resources Agency of Ukraine, has 26 rooms and a total area of 396.3 sq. m. It is in a dilapidated state and lacks all utilities (gas, water, electricity), requiring major repairs.

On May 16, 2024, the Commission members visited the temporary accommodation facilities in the Zakarpattia region to directly communicate with the internally displaced persons. The facilities visited included:

- The facility at the Lyceum named after the 68th Battalion of the Perechyn City Council;
- The facility at the dormitory of the "Perechyn Vocational Lyceum" of the Zakarpattia Regional Council;
- The temporary accommodation facility at the Uzhgorod City Social Services Center;
- The facility at the "Zakarpattya" Publishing House.

During these visits, it was noted that the first and fourth facilities were not included in the unified list of temporary accommodation facilities as per the Ministry of Reintegration's Order No. 343 dated December 6, 2023, and the Cabinet of Ministers Resolution No. 930 dated September 1, 2023.

It was highlighted that prior to the implementation of the mentioned resolution, there were approximately 4,000 compact settlement sites in Ukraine. However, as of September 1, 2023, only about 1,000 of these sites were included in the official list. As of April 11, 2024, there are 1,038 such facilities. This indicates that around 3,000 accommodation sites are operating *de facto* without adequate support from the state and international partners. This situation results in significant challenges, as these places do not receive the necessary funding, material assistance, or organizational

support, complicating the lives of displaced persons and their integration into new communities.

During the Commission meeting on May 17, 2024, the need for regional military administrations to report on the implementation of previous Commission decisions was emphasized. Specifically, the decision from February 9, 2024, titled "*On the state of implementation by the regional, Kyiv city military (state) administrations, local self-government bodies of the Operational Action Plan for the implementation in 2023-2025 of the State Policy Strategy on Internal Displacement for the period up to 2025, approved by the Resolution of the Cabinet of Ministers of Ukraine No. 312-p dated April 07, 2023*", required regional military administrations, including the Zakarpattia Regional Military Administration, to:

- Enhance efforts to form housing funds for the temporary accommodation of internally displaced persons, conduct an inventory of real estate, and identify available premises that can be made habitable. Additionally, ensure the provision of accessible housing for IDPs considering their needs, capabilities, and vulnerability criteria, and inform the Commission of the measures taken and results within one month (point 2);
- Collaborate with regional branches of the State Property Fund of Ukraine, local self-government authorities, communal property funds, international and national humanitarian organizations, and public and charitable organizations to conduct a systematic audit and inventory of all potentially suitable premises for accommodation. Establish the usage status, readiness level, and cost of bringing each facility to a habitable condition, and create an information database for each region and Kyiv city (point 3);
- Conduct an unscheduled review of call centers ("hotlines") and take measures to improve their performance, reporting to the Commission within one month (point 4)

Additionally, the Commission noted the significant variety of programs implemented by the Zakarpattia Regional Military Administration to provide both temporary and permanent housing for internally displaced persons or support their accommodation in the region. It was suggested that this approach should be extended to other regions of the country. During his presentation, the Head of the Zakarpattia Regional Military Administration, Mykyta V.F., highlighted that the Zakarpattia region, as a border area, has borne the brunt of the temporary displacement and further transit of Ukrainian citizens abroad. He also noted that preparations for the heating season are underway, and efforts continue to find additional accommodation for those who will need to evacuate from frontline regions.

After considering the issue, the Commission **d e c i d e d**:

1. To acknowledge the information provided by the Zakarpattia Regional Military Administration.

2. To propose that the Zakarpattia Regional Military Administration:

1) Report to the Commission on the implementation of points 2-4 of the Commission's decision from February 9, 2024 *“On the state of implementation by the regional, Kyiv city military (state) administrations, local self-government bodies of the Operational Action Plan for the implementation in 2023-2025 of the State Policy Strategy on Internal Displacement for the period up to 2025, approved by the Resolution of the Cabinet of Ministers of Ukraine No. 312-p dated April 07, 2023”*;

2) Strengthen efforts to form housing funds for the temporary accommodation of internally displaced persons and explore ways to provide affordable housing to IDPs using public-private partnership mechanisms;

3) Report to the Commission on the relocation of internally displaced persons residing in facilities that do not meet the criteria set by the Cabinet of Ministers of Ukraine's Resolution No. 930 dated September 1, 2023, "On Certain Issues of Temporary Accommodation Facilities for Internally Displaced Persons," which the Commission members visited on May 16, 2024, during their on-site meeting in the Zakarpattia region, as part of the "Housing for IDPs" forum, by offering suitable comfortable housing and securing the voluntary consent of such persons to relocate;

4) Enhance efforts to bring facilities that do not meet the criteria established by the Cabinet of Ministers of Ukraine's Resolution No. 930 dated September 1, 2023, "On Certain Issues of Temporary Accommodation Facilities for Internally Displaced Persons," up to the required standards;

5) Ensure proper dissemination of information about temporary accommodation facilities for internally displaced persons, including their locations, the number of available spots, and the condition of the facilities, by posting on the regional military administration's website an interactive map with details about these facilities.

3. To address the Prime Minister of Ukraine regarding the urgent need to amend the Cabinet of Ministers of Ukraine's Resolution No. 930 dated September 1, 2023, "On Certain Issues of Temporary Accommodation Facilities for Internally Displaced Persons," to include the possibility for local government authorities

(territorial communities) to submit applications for registration of temporary accommodation facility status (inclusion in the temporary accommodation facility register) and to improve the criteria for designating facilities as temporary accommodation facilities to protect the rights of internally displaced persons.

4. To propose that the Deputy Prime Minister of Ukraine and Minister for the Reintegration of Temporarily Occupied Territories, who heads the Coordination Headquarters for Ensuring the Rights and Freedoms of Internally Displaced Persons, include in the agenda of one of the upcoming Coordination Headquarters meetings a report by the Head of the Zakarpattia Regional Military Administration on measures to facilitate the adaptation of internally displaced persons to their new place of residence and their integration into host communities, and to address the housing issue of internally displaced persons to extend the positive experience to other regions of Ukraine.

5. To send the Commission's decision to the Prime Minister of Ukraine, the Deputy Prime Minister – Minister for the Reintegration of Temporarily Occupied Territories, and the Head of the Zakarpattia Regional Military Administration, requesting that they report back to the Commission within one month on the results of implementing this decision.

**Chairman of the Commission**

**P. Frolov**

**Secretary of the Commission**

**S. Velmozhnyi**